Public Safety Coordinating Council
Meeting January 10, 2018
Minutes

MEMBERS PRESENT: Commissioner Nate McLaughlin; Becky Quintieri for Chief Steve Cole; Alicia Vincent for Ivan Cosimi; Judge Dennis Craig; Sharon Davis; Greg Feldman; Chief Thomas Foster; Clay LaRoche; Jason Lewis; Kathleen Moore; Judge Melissa Moore Stens; Dan Merrithew; James Purdy; Judge Lee Smith; Sheriff Rick Staly; and Shirley Olson for Mark Weinberg.

MEMBERS ABSENT: Nadine Dotson; Paul Finn; Linda Murphy; Dr. Phyllis Pearson; Christine Sikora; and Jeff White.

STAFF PRESENT: Sally Sherman, Deputy County Administrator; and Christie Mayer, Recording Secretary.

GUESTS: Chris Massey (DJJ); Brian Bingham (Hearthstone Foundation); John Lowe, III (Hearthstone Foundation); Robert Mogar (Break the Cycle); Pastor Charles Silano (Open Door Recovery); Rick Blaine (Clerk office); Pierre Tristam (Flaglerlive); Joe King (Flagler County Fire/Rescue); and Ronda Harvey (SMA).

1. Pledge of Allegiance – Commissioner McLaughlin called the meeting to order at 8:45 a.m. and led the Pledge of Allegiance.

2. Roll Call – A silent roll call showed a quorum was present.

3. Chair Comments – None.

4. Approval of Meeting Minutes – The minutes of the November 8, 2017 PSCC meeting were approved by motion of Mr. Purdy and seconded by Mr. Lewis. The motion unanimously carried.

5. Old Business – Chairman McLaughlin announced that the Council will dispense with the discussion on the below reports, unless there are specific questions, in order to allow sufficient time to focus on the main topic for today. There were no questions on the reports as distributed.
   a. Jail Occupancy report – The report was distributed as part of the backup to the agenda for today’s meeting.
   b. Juvenile Justice Civil Citation Program Report – The report was distributed as part of the backup to the agenda for today’s meeting.
   c. Sally’s Safe Haven Program Report – The report was distributed as part of the backup to the agenda for today’s meeting.
d. Pre-Trial Release Program – The report was distributed as part of the backup to the agenda for today’s meeting.

6. New Business
   a. Discussion of Opioid Epidemic – As a follow-up to discussions held at the November 2017 PSCC meeting, several articles on the subject were provided with the agenda back-up. In addition, Mrs. Sherman opened up today’s discussion with the viewing of a video from the Broward County SunSentinel on the opioid epidemic (Attachment 1).

   1) Use of Narcan by First Responders – Deputy Fire Chief Joe King presented data (Attachment 2) on the use of Narcan by the first responders. The first responders were finding that the small amount of Narcan permitted for use by their protocols, was not being effective a great deal of the time. Therefore, Dr. Kristin McCabe at FHF and Medical Director for the County Fire Rescue, has approved administering additional amounts of the drug in order to help those individuals experiencing opioid-induced overdoses.

   The map reflects the types of calls where the drug was used. Mr. King noted that they use this medication on all cardiac arrest calls since they often do not know the cause of the problem upon initially arriving at the scene. Flagler County Fire Rescue started tracking the use of Narcan a few years ago. The reports reflect each time Narcan was used, not just in instances of possible overdose. In 2014 the drug was administered 155 times and in 2017, it was administered 190 times.

   Mr. Purdy also serves on the State Medical Examiner Commission and at their last quarterly meeting it was reported that Narcan can be purchased at drug stores. Individuals who are using heroin or opioids are purchasing their own containers of Narcan in the event they or someone else is near overdose. Mrs. Sherman reported that it is available at our local Walgreens drug store for $135.99 cash walk-up. In response to the inquiry, Mr. King noted that Narcan is not effective on cardiac arrests that are not drug induced.

   Sheriff Staly inquired if we have statistics as to the number of individuals who have been treated more than once with Narcan. It points back to the problem that we are not treating the addict. In the 2016 report of drug deaths in the State of Florida, Sheriff Staly reported there were 10,621 deaths in the opioid category.

   2) Impacts on Law Enforcement and Jail – Becky Quintieri reported that the opioid epidemic affects the inmate facility and staff in many ways: additional protection is needed by the staff to avoid exposure to the drugs that can be absorbed through the skin; increases in the number of emergency room and outside medical appointments due to the interaction of drugs and alcohol; detox medications and possible hospitalization/detox admissions have increased
because inmates cannot be detoxed safely at the inmate facility, creating overtime costs for the deputies; and increased pharmacy costs (in excess of $20,000 per month). It also makes it difficult to treat the inmates for other illnesses (diabetes, heart conditions, etc.), when they are detoxing. The co-occurring mental health issues are also increasing.

Ms. Quintieri reported that within the last year, Pastor Charles Silano started the Open Door Ministries recovery meetings for both men and women in the jail and they have had 5 inmates successfully placed in the program. Sheriff Staly announced that starting February 1st, there will be 24-hour medical service at the jail so everyone will be seen by a medical provider when entering the facility and go through a series of questions to determine their drug usage for their safety while in the jail. He hopes this will also reduce the transportation to outside medical facilities down the road.

Sheriff Staly has issued one dose of Narcan to each of his deputies and K-9 officers. Every overdose death in the County is being worked as a homicide by the Sheriff’s Office. Until recently, Flagler County did not see what the surrounding counties have seen but it is here. The governor is requesting funding from the State Legislature to combat the problem. However, Sheriff Staly is concerned that the larger counties who are more visible will get the funding but not the smaller counties, such as Flagler.

3) Location of Treatment Facilities – Alicia Vincent presented a powerpoint (Attachment 3) of the bed space, various services available and costs for the services in Flagler and the surrounding counties.

Flagler County is licensed for 88 women crises beds only. Depending on the number of children in residence with their moms, the number of beds available is reduced. There are sometimes 30-35 children in residence. Project WARM has a 3-month waiting list currently. Most clients come to them from various court orders. All clients waiting for services are connected with out-patient services.

Ms. Vincent noted that the success rate for completion of Project WARM for the year is 72%. Ms. Harvey explained that “recovery” means there are longer periods of time with fewer relapses.

Ms. Harvey announced that DCF is providing Narcan to agencies to distribute to families as a life-saving measure. She also mentioned a program where Vivitrol is being prescribed to counteract the effects of opioids, but the chance of overdose is very high with this drug.

Judge Smith and Jason Lewis departed at 9:32 a.m.
Mr. Purdy asked if individuals being referred by the court are required to pay for the services and if there is a scale for the costs. Ms. Vincent stated there is a sliding scale for the co-pay for individuals based on income but the amount of collections is slim.

Mr. Purdy wants to have training for the attorneys in the Circuit over the next few months to include this information about the bed space and who to contact for the services. He will be in touch with Ms. Vincent.

4) DCF Report on Drug Use and Impacts – Clay LaRoche discussed the impact the epidemic has had on families (Attachment 4). In Flagler County, the average number of new abuse cases has been 77 per month. The cases are then broken down as to the findings when the case is investigated. In the Substance Misuse All category, there were 738 total instances, where 229 were not substantiated, but 149 were verified. Domestic violence and substance misuse are big numbers.

Over the last 5 years, there were an average of 57 children removed from families each year, but 77 children removed from Flagler families last year. DCF is starting to look holistically at the various aspects of the family to determine the safety of the children. Drug and alcohol abuse was involved in 37% of the times the children were removed from their homes last year.

Sheriff Staly inquired about the number of babies born to addicted parents. Mr. LaRoche belongs to a task force that has done a lot of work in improving how the children are treated, how DCF gets involved with the children, etc. Mr. LaRoche will try to have the statistics at the next meeting. Many of the children born to addicted parents will have problems growing up.

7. Council Comments
   a. Judge Craig reported that his court is getting busier. Drug Court is now at capacity with 42 participants. Last year they had 18 participants. There are a few individuals in Drug Court who have been held in custody for several months awaiting bed space. Therefore, there is a cost to the community for these individuals being held in custody. Judge Craig feels that there is enough need to double Drug Court. He feels the Drug Court coordinator, treatments, and bed space are what is needed to increase the program.

Judge Moore Stens and Kathleen Moore departed at 9:50 a.m.

Sheriff Staly feels this is a trend and not an anomaly. This may be an item for discussion during the next budget discussions.

b. Mr. Purdy reported that the State Attorney’s Office and Public Defender’s Office are swamped with cases due to this epidemic. He feels that the focus needs to be
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on the increase in bed space to handle the individuals who are sitting in jail for 3-5 months. Bed space is needed for individuals who are addicted to drugs and, either as a condition of their probation or voluntarily, want to get treatment. The cost of $400-$700 per day is very costly. We need to see if there are some new models to handle treatment and bed space for those in need.

c. Sharon Davis reported this is their main focus at probation and parole. Their biggest problem is the lack of treatment for substance abuse. In the last year, they signed a contract with Heartstone Fellowship for free out-patient treatment for parolees. Until then, there was a charge for the out-patient treatments.

8. Public Comments
a. John Lowe (Exec. Director of Heartstone Fellowship), reported on the services they are currently providing. There is the need for additional houses in the community. They currently house 16 individuals in 3 homes.

b. Pastor Charles Silano (Open Door Recovery) also agreed that the need is there for additional recovery houses in the community for long-term recovery and care. Pastor Silano spoke to the need to form a task force to attack this issue.

They need to have the houses certified by the Florida Association of Residential Recovery. Pastor Silano explained the difference between treatment and recovery houses are that the recovery houses do not provide medical/mental treatment. They introduce the individuals to a new way of life. Pastor Silano explained the various phases of the recovery for those at the Open Door Recovery homes.

Mr. Purdy inquired if this could be an option where the judges could order individuals into the recovery homes instead of into jail. Mr. Lowe explained that the homes are run like families and the responsibility for recovery is on the individuals.

Pastor Silano feels that there are a lot of services in the county and recovery can start in the jail. There is currently a waiting list for those wishing to participate. He suggested the possibility of a "recovery pod" be established in the jail to get the individuals started into the program before being discharged from the inmate facility.

Mr. Purdy would like to have Mr. Lowe and Pastor Silano participate in discussions with his attorneys as well.

9. Next Meeting -- The next regular meeting of the Council will be January 10, 2018, at the Emergency Operations Center at 8:45 a.m.

10. Adjournment -- The meeting was adjourned at 10:22 a.m., following a motion made, seconded and unanimously carried.
Overdose deaths create backlog in South Florida morgues (video)

Broward County SunSentinel

### Use of Narcan by First Responders - Deputy Fire Chief Joe King

<table>
<thead>
<tr>
<th>Calendar Year</th>
<th>Number of Patients Receiving Narcan</th>
<th>Percentage of Increase</th>
</tr>
</thead>
<tbody>
<tr>
<td>2014</td>
<td>155</td>
<td>----</td>
</tr>
<tr>
<td>2015</td>
<td>173</td>
<td>11.6%</td>
</tr>
<tr>
<td>2016</td>
<td>187</td>
<td>8.0%</td>
</tr>
<tr>
<td>2017</td>
<td>190</td>
<td>1.6%</td>
</tr>
</tbody>
</table>
EPIC Behavioral Healthcare

EPIC Counseling Center (North)
1400 Old Dixie Hwy.,
St. Augustine FL 32084
Phone (904) 829-2273
Fax (904) 824-0724

EPIC Recovery Center (South)
Detoxification/Residential Facility
3574 US 1 South,
St. Augustine FL 32086
Phone (904) 417-7100

Established: 1973 (45 Years)
Programs with Bed Space:
- Detox
- 10 Bed Hospital St. Johns
- Residential
- 6 Bed Hospital St. Johns

Gateway Community Services, Inc.

555 Stockton Street
Jacksonville, FL 32204

Phone (904) 387-4661
Fax (904) 384-5753
GATEWAY - DUVAL

Established: 1978 (37 Years)
Vision: Lasting recovery, commendable results, collaborative relationships, exceptional board governance, state-of-the-art facilities, performance with fulfillment, committed volunteers, funding strength, foundation support.
Mission: To deliver effective treatment and recovery services based on proven steps to help people suffering from alcoholism, drug addiction and related mental health issues.
Service Area: Duval County
Annual Budget: $15,989,008 Total Employees: 200+

STEWART-MARCHMAN-ACT

Established: 1961 (57 Years)
Vision: A community where addiction and mental illness are treated promptly, comprehensively, and with respect for all.
Mission: To deliver exceptional and comprehensive behavioral healthcare to individuals and families in our community.
Service Areas: Volusia, Flagler, Putnam & St. Johns Counties
Annual Budget: $51,941,294 Total Employees: 885
SMA Behavioral Healthcare
WARM Program

Program Description
WARM is a residential treatment facility for women who are diagnosed with substance use disorder, typically in the severe or moderate range. WARM also addresses co-occurring mental health diagnoses or issues.

<table>
<thead>
<tr>
<th>Bed Space</th>
<th>#</th>
</tr>
</thead>
<tbody>
<tr>
<td>Licensed # Beds</td>
<td>85</td>
</tr>
<tr>
<td>$ Cost/Per Day</td>
<td>$425</td>
</tr>
</tbody>
</table>

Payment arrangement: Payment is made on a sliding scale to cover the cost of treatment. The cost is based on the Department of Children and Families guidelines. Call (813) 228-2228 for more information.

Admission: For more information, contact Admissions Coordinator Aila at (813) 228-2228.

SMA Behavioral Healthcare
BEACH House Program

Program Description
BEACH House shelter provides crisis shelter for youth ages 10-17 who display runaway, truant, and exploitable behavior. Services include shelter, food, clothing, individual and group counseling, life skills, education, and referral.

<table>
<thead>
<tr>
<th>Bed Space</th>
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<tr>
<td>Licensed # Beds</td>
<td>21</td>
</tr>
<tr>
<td>$ Cost/Per Day</td>
<td>FREE</td>
</tr>
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Payment arrangement: Payment is made through the Department of Juvenile Justice.

Admission: Contact the 24/7 Access Line at (866) 599-4228, or for direct referral, contact the local service manager.

SMA Behavioral Healthcare
RAP Program

Program Description
RAP is a treatment facility that serves female and male adolescents (ages 13-17) with a drug dependence diagnosis or have been identified as Commercially Sexually Exploited Children (CSEC). The program is licensed as a Level 1 Residential Facility by the Department of Children and Families.

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<thead>
<tr>
<th>Bed Space</th>
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<tbody>
<tr>
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<tr>
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</table>

Payment arrangement: Payment is made on a sliding scale to cover the cost of treatment. The cost is based on the Department of Children and Families guidelines. Call (813) 228-2228 for more information.

Admission: For more information, contact Admissions Coordinator at (813) 228-2228.
SMA Behavioral Healthcare

**OMRT Program**

**Deland Men's Residential Treatment**

**Program Description**

OMRT program is a male-only, long-term (Level II), intensive program designed to assist participants with learning the tools necessary to facilitate stability in their lives. Areas of concentration are client stability, life Skills and Relapse Prevention.

While our clinical program is 4 months in length, our OMRT license allows participants to remain in the program for one year, if clinically indicated.

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<tr>
<th>Bed Space</th>
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<tbody>
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<td>Licensed # Beds</td>
<td>54</td>
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<tr>
<td>$ Cost/Per Day</td>
<td>$425</td>
</tr>
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</table>

SMA Behavioral Healthcare

**Work Release**

**Program Description**

Department of Corrections work release program for male inmates. There are 50 beds that are designated to supplement treatment. All clients are screened and sent directly from the Department of Corrections and are considered "Community Custody".

They must have 18 months or less remaining on their sentence. Each client will obtain employment within the community and has a financial obligation to fulfill.

<table>
<thead>
<tr>
<th>Bed Space</th>
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</thead>
<tbody>
<tr>
<td>Licensed # Beds</td>
<td>15</td>
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<tr>
<td>$ Cost/Per Day</td>
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</tr>
</tbody>
</table>

SMA Behavioral Healthcare

**Reality House**

**Reality House I and II**

**Program Description**

Reality House I and II are therapeutic community programs licensed as a Level I Residential Facility by the Department of Children and Families and are accredited by the Commission on Accreditation of Rehabilitation Facilities (CARF) as a Therapeutic Community (TC) for Criminal Justice.

<table>
<thead>
<tr>
<th>Bed Space</th>
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<tbody>
<tr>
<td>Licensed # Beds</td>
<td>164</td>
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<tr>
<td>$ Cost/Per Day</td>
<td></td>
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</tbody>
</table>

STEWART-MARCHMAN-ACT

BEHAVIORAL HEALTHCARE

Pmgrnm Perscription

DMRT program is a male-onlY, long-term (Level II), intensive program designed to assist participants with learning the tools necessary to facilitate stability in their lives. Areas of concentration are client stability, life Skills and Relapse Prevention.

While our clinical program is 4 months in length, our OMRT license allows participants to remain in the program for one year, if clinically indicated.

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<tr>
<th>Bed Space</th>
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</tr>
</thead>
<tbody>
<tr>
<td>Licensed # Beds</td>
<td>54</td>
</tr>
<tr>
<td>$ Cost/Per Day</td>
<td>$425</td>
</tr>
</tbody>
</table>
The Chet Bell Crisis Center (CBCC) offers crisis stabilization, detoxification, and emergency services 24 hours a day, seven days a week. The CBCC provides a safe and therapeutic environment for individuals who are experiencing a substance use disorder or mental health crisis. Services are provided to individuals voluntarily and involuntarily.

For more information, please Google "DCF Baker Act FAQ" or "DCF Marchman Act FAQ" and check out www.smabehavioral.org. Call me if you've got a question, scenario, or feedback about accessing services at any of SMA's programs.

Office: 386-236-1732, Cell: 386-547-2651

Access Center 24/7
800.539.4228
On average, Flagler County received 77 new abuse reports each month.
Focus on Flagler County CPI Data

Mal-treatment & Findings FY 2016-17

<table>
<thead>
<tr>
<th>Indicator</th>
<th>Substantiated</th>
<th>Verified</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Abandonment</td>
<td>12</td>
<td>15</td>
<td>27</td>
</tr>
<tr>
<td>Apophtasis</td>
<td>14</td>
<td>1</td>
<td>9</td>
</tr>
<tr>
<td>Bizarre Punishment</td>
<td>5</td>
<td>4</td>
<td>9</td>
</tr>
<tr>
<td>Bone Fracture</td>
<td>6</td>
<td>1</td>
<td>9</td>
</tr>
<tr>
<td>Burns</td>
<td>6</td>
<td>1</td>
<td>7</td>
</tr>
<tr>
<td>Environmental Hazards</td>
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<td>60</td>
<td>235</td>
</tr>
<tr>
<td>Failure to Protect</td>
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<td>18</td>
<td>28</td>
</tr>
<tr>
<td>Failure to Thrive</td>
<td>1</td>
<td>2</td>
<td>3</td>
</tr>
<tr>
<td>Family Violence Threatens Child</td>
<td>122</td>
<td>140</td>
<td>262</td>
</tr>
<tr>
<td>Household Violence Threatens Child</td>
<td>39</td>
<td>55</td>
<td>94</td>
</tr>
<tr>
<td>Human Trafficking - CSEC</td>
<td>3</td>
<td>2</td>
<td>5</td>
</tr>
<tr>
<td>Neglect - Family Violence Threatens</td>
<td>35</td>
<td>22</td>
<td>57</td>
</tr>
<tr>
<td>Inadequate Supervision</td>
<td>273</td>
<td>100</td>
<td>373</td>
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<tr>
<td>Intimate Partner Violence Threatens Child</td>
<td>17</td>
<td>6</td>
<td>23</td>
</tr>
<tr>
<td>Malnutrition/Dehydration</td>
<td>1</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>Medical Neglect</td>
<td>4</td>
<td>22</td>
<td>26</td>
</tr>
<tr>
<td>Mental Injury</td>
<td>73</td>
<td>7</td>
<td>80</td>
</tr>
<tr>
<td>Physical Injury</td>
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<tr>
<td>Sexual Abuse</td>
<td>5</td>
<td>6</td>
<td>11</td>
</tr>
<tr>
<td>Sexual Abuse - Sexual Battery</td>
<td>17</td>
<td>11</td>
<td>28</td>
</tr>
<tr>
<td>Sexual Abuse - Sexual Exploitation by Parent</td>
<td>5</td>
<td>5</td>
<td>10</td>
</tr>
<tr>
<td>Substance Exposed Newborn</td>
<td>2</td>
<td>3</td>
<td>5</td>
</tr>
<tr>
<td>Substance Misuse</td>
<td>31</td>
<td>15</td>
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</tr>
<tr>
<td>Substance Misuse - Alcohol</td>
<td>103</td>
<td>75</td>
<td>178</td>
</tr>
<tr>
<td>Substance Misuse - Illicit Drugs</td>
<td>158</td>
<td>101</td>
<td>259</td>
</tr>
<tr>
<td>Substance Misuse - Prescription Drugs</td>
<td>66</td>
<td>35</td>
<td>101</td>
</tr>
<tr>
<td>Threatened Harm</td>
<td>10</td>
<td>19</td>
<td>29</td>
</tr>
<tr>
<td>Substance Misuse (ALL)</td>
<td>360</td>
<td>229</td>
<td>589</td>
</tr>
</tbody>
</table>

Five Year Children Removed by FY

On average, there have been 57 children removed in Flagler County in the last five years.
Drug Abuse (Parent)
Domestic Violence
Alcohol Abuse (Parent)
Abandonment
Incarceration of Parent(s)
Caretaker's Inability to Cope
Physical Abuse
Sexual Abuse
Inadequate Supervision
Inadequate Housing
Physical Neglect
Child's Behavior Problem
Drug Abuse (Child)
Alcohol Abuse (Child)
Medical Neglect

Combined, Parent & Child Drug and Alcohol Abuse accounted for 37% of all removals in Flagler County in FY16-17.